46 (420.138) and six hundred nine point six (609.6), Code 1973, are 47 repealed.

Approved June 29, 1973.

## CHAPTER 137

#### POLLING PLACES

S. F. 501

AN ACT relating to the selection of polling places for elections.

Be It Enacted by the General Assembly of the State of Iowa:

Section forty-nine point twenty-one (49.21), Code

1973, is amended by adding the following new paragraph:

3 NEW PARAGRAPH. In the selection of polling places, consideration shall also be given to the use of buildings accessible to elderly and physically disabled persons.

Approved May 24, 1973.

## CHAPTER 138

# CAMPAIGN CONTRIBUTIONS

S. F. 583

AN ACT relating to the disclosure of campaign contributions and expenditures by candidates, persons, political committees, and political parties, providing for an income tax check-off for campaign contributions, relating to campaign expense limitations, and providing penalties.

Be It Enacted by the General Assembly of the State of Iowa:

- SECTION 1. Chapter fifty-six (56), Code 1973, is amended by striking the chapter and inserting sections two (2) through twenty-seven 3 (27) of this Act in lieu thereof.
- NEW SECTION. This Act may be cited as the "Campaign 2 Disclosure—Income Tax Check-off Act".
- Sec. 3. NEW SECTION. As used in this Act, unless the context 1 otherwise requires: 2
- 3 1. "Candidate" means any individual who has taken affirmative action to seek nomination or election to a public office but shall exclude 4 any judge standing for retention in a judicial election.

  2. "Public office" means any federal, state, county, city, or school 5

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7 office filled by election. 8

3. "County office" includes the office of drainage district trustee.

4. "Contribution" means: 9

- a. A gift, loan, advance, deposit, rebate, refund, or transfer of 10 11 money or a gift in kind.
- b. The payment, by any person other than a candidate or political 12 13 committee, of compensation for the personal services of another per-

son which are rendered to a candidate or political committee for any such purpose.

"Contribution" shall not include services provided without compensation by individuals volunteering their time on behalf of a candidate or political committee except when organized or provided on a collective basis by a business, trade association, labor union, or any other organized group or association. "Contribution" shall not include refreshments served at a campaign function so long as such refreshments do not exceed fifty dollars in value or transportation provided to a candidate so long as its value computed at a rate of ten cents per mile does not exceed fifty dollars in value.

5. "Person" means, without limitation, any individual, corporation, government or governmental subdivision or agency, business trust, estate, trust, partnership or association, labor union, or any other legal entity.

6. "Political committee" means a person, including a candidate, or committee, including a statutory political committee, which accepts contributions or makes expenditures in the aggregate of more than one hundred dollars in any one calendar year for the purpose of supporting or opposing a candidate for public office.

7. "State statutory political committee" means a committee as defined in section forty-three point one hundred eleven (43.111) of the Code.

8. "County statutory political committee" means a committee as defined in section forty-three point one hundred (43.100) of the Code.

9. "Campaign function" means any meeting related to a candidate's campaign for election.

10. "Commission" means the campaign finance disclosure commission created under section ten (10) of this Act.

11. "State income tax liability" means the state individual income tax imposed under section four hundred twenty-two point five (422.5) of the Code reduced by the sum of the deductions from the computed tax as provided under section four hundred twenty-two point twelve (422.12) of the Code.

12. "Fund-raising event" means any campaign function to which admission is charged or at which goods or services are sold.

## SEC. 4. NEW SECTION.

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1. Every political committee shall appoint a treasurer. An expenditure shall not be made by the treasurer or his designee for or on behalf of a political committee without the approval of the chairman of the political committee, or the candidate.

2. Every person who receives contributions in excess of one hundred dollars for a political committee shall, not later than fifteen days from the date of receipt of the contributions or on demand of the treasurer, render to the treasurer an account of the total of all contributions; including the name and address of the persons making a contribution in excess of ten dollars, the amount of such contribution, and the date on which the contributions were received. All funds of a political committee shall be segregated from any personal funds of officers, members, or associates of the political committee.

3. The treasurer of a political committee shall keep a detailed and exact account of:

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- a. All contributions made to or for the political committee.
- b. The name and mailing address of every person making contributions in excess of ten dollars, and the date and amount of the contribution.
- c. All disbursements made from contributions by or on behalf of the political committee.
- d. The name and mailing address of every person to whom any expenditure is made, the date and amount of the expenditure and the name and address of, and office sought by each candidate, if any, on whose behalf the expenditure was made. Notwithstanding the provisions of this paragraph, the treasurer may keep a miscellaneous account for disbursements of less than five dollars which need only show the amount of the disbursement so long as the aggregate miscellaneous disbursements to any one person during a calendar year do not exceed one hundred dollars.
- e. Notwithstanding the provisions of subsection three (3), paragraph d, of this section, when an expenditure is made by a political committee in support of the entire state or local political party ticket, only the name of the party shall be given.
- 4. The treasurer shall preserve all records required to be kept by this section for a period of one year from the date of the election.
- SEC. 5. NEW SECTION. All statements and reports required to be filed under this Act for a federal or state office shall be filed with the state commissioner. All statements and reports required to be filed under this Act for a county, city or school office shall be filed with the commissioner. State statutory political committees shall file all statements and reports with the state commissioner. All other statutory political committees shall file the statements and reports with the appropriate commissioner with a copy sent to the state commissioner.

## SEC. 6. NEW SECTION.

- 1. Every political committee shall file with the state commissioner or commissioner a statement of organization within ten days from the date of its organization. Any political committee in existence on July 1, 1973 shall file a statement of organization with the state commissioner or commissioner not later than September 30, 1973. The filing with the state commissioner or the commissioner by a candidate of an affidavit, certificate of nomination, or nomination petition in accordance with sections forty-three point eighteen (43.18), forty-four point three (44.3), forty-five point four (45.4), two hundred seventy-seven point four (277.4) and three hundred sixty-three point fourteen (363.14), of the Code shall constitute the filing of the statement of organization by the candidate; after July 1, 1974, filing of a petition under chapter one thousand eighty-eight (1088), section sixty-four (64), Acts of the Sixty-fourth General Assembly, 1972 Session, shall constitute the filing of the statement of organization by the candidate.
  - 2. The statement of organization shall include:
  - a. The name and mailing address of the political committee.
- b. The name, mailing address, and position of the political committee officers.
- c. The name, mailing address, and position of the custodian of records and accounts.

d. The name, address, office sought, and the party affiliation of all candidates whom the political committee is supporting and if the political committee is supporting the entire ticket of any party, the name of the party.

e. The disposition of funds which will be made in the event of dis-

solution if the committee is not a statutory committee.

f. Such other information as may be required by this Act or rules

adopted pursuant to this Act.

3. Any change in information previously submitted in a statement of organization or notice in case of dissolution of the political committee shall be reported to the state commissioner or commissioner not more than thirty days from the date of the change or dissolution.

## SEC. 7. NEW SECTION.

1. Each treasurer of a political committee shall file with the state commissioner or commissioner reports of contributions received and disbursed on forms prescribed by the state commissioner. The reports shall be filed on the twentieth day of January, May, July, and October of each year. The January and July reports shall be current to the end of the month preceding the filing. The May and October reports shall be current as of five days prior to the filing deadline. The January report shall be the annual report.

2. If any political committee, after having filed one or more statements of organization, dissolves or determines that it shall no longer receive contributions or make disbursements, the treasurer of the political committee shall notify the state commissioner or the commissioner within thirty days following such dissolution by filing a dissolution report on forms prescribed by the state commissioner.

3. Each report under this section shall disclose:

a. The amount of cash on hand at the beginning of the reporting period.

b. The name and mailing address of each person who has made one or more contributions to the political committee including the proceeds or contributions from any fund-raising events, when the aggregate amount in a calendar year exceeds the amount specified in the following schedule:

following schedule:		
(1) For any candidate for school or township office	\$	25
(2) For any candidate for city office	\$	25
(3) For any candidate for county office	\$	25
(4) For any candidate for the general assembly		50
(5) For any candidate for the congress of the United States		
(6) For any candidate for statewide office	\$1	.00
(7) For any state statutory political committee	\$1	.00
(8) For any county statutory political committee	\$	50
c. The total amount of contributions made to the political comm	nit	tee
during the reporting period and not reported under paragraph	b	of
this subsection.		

- d. The name and address of each political committee from which the reporting committee received or to which that committee transferred funds, together with the amounts and date of such receipts or disbursements.
- e. Each loan to or from any person within the calendar year in an aggregate amount in excess of those amounts enumerated in the schedule in paragraph b of this subsection, together with the name

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and mailing address of the lender and endorsers and the date and amount of such loans. A state or county statutory political committee shall report the name and mailing address of each person who has made one or more loans in an aggregate amount in excess of one hundred dollars.

f. The total amount of proceeds or contributions from any fund-

raising event.

- g. The name and mailing address of each person to whom disbursements have been made by the political committee from contributions during the reporting period and the amount and date of each disbursement except that disbursements of less than five dollars may be shown as miscellaneous disbursements so long as the aggregate miscellaneous disbursements to any one person during a calendar year do not exceed five dollars.
- h. The amount and nature of debts and obligations owed in excess of those amounts stated in the schedule in paragraph b of this section by or to the political committee, in such form as the state commissioner may prescribe and a continuous reporting of its debts and obliga-tions following the election at such times as the state commissioner may require until such debts and obligations are paid.
  i. Such other information as may be required by this Act or rules

adopted pursuant to this Act.

j. The aggregate amount received by a candidate or an officeholder in any form of an honorarium in excess of those amounts enumerated in the schedule in paragraph b of this subsection.

4. The reports required to be filed by this section shall be cumulative during the calendar year, but where there has been no change in an item reported in a previous report during the year, only the amount shall be carried forward. If no contributions have been accepted nor any disbursements made during a calendar year, the treasurer of the political committee shall also be required to file a statement.

#### SEC. 8. NEW SECTION.

1. A report or statement required to be filed by a treasurer of a political committee, a candidate, or by any other person, shall be signed by the person filing the report.

2. A copy of every report or statement shall be preserved by the person filing it or his successor for at least one year following the filing of the report or statement.

#### SEC. 9. NEW SECTION.

- 1. The state commissioner shall:
- a. Develop forms for the filing of reports and statements required to be filed under this Act.
- b. Furnish the necessary forms to persons required to file reports and statements and to the commissioners.
- c. Distribute the necessary forms to each commissioner to be furnished to persons required to file reports and statements.
- d. Recommend rules to the commission to carry out the provisions
- 2. The commissioners shall furnish the necessary forms to persons 11 12 required to file reports and statements in their office.
  - 3. The state commissioner and the commissioner shall:
  - a. Make the reports and statements filed available for public inspec-

tion and copying, not later than the end of the day following the day during which a report or statement was received. There may be a charge for the actual cost of copying these reports and statements. Information copied from reports and statements shall not be sold by any person for the purpose of soliciting contributions or for any commercial purpose.

b. Preserve the reports and statements for a period of five years

from the date of receipt.

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c. Prepare and publish such other reports as may be deemed appropriate.

SEC. 10. NEW SECTION.

1. There is created a campaign finance disclosure commission which shall consist of five members, not more than three of whom shall be from the same political party. The governor shall appoint the members of the commission for a term of six years, subject to the confirmation of the senate. Of the members first appointed one member shall be appointed for a term of two years, two members shall be appointed for a term of four years, and two members shall be appointed for a term of six years, beginning July 1, 1973. Any vacancy shall be filled by appointment for the unexpired portion of the term in accordance with the provisions for regular appointment insofar as is applicable.

2. The commission shall elect one member to serve as chairman and one member to serve as vice chairman. The vice chairman shall act as the chairman in the absence or disability of the chairman or in the

event of a vacancy in that office.

3. Members of the commission shall, while serving on the business of the commission, be entitled to receive a per diem of forty dollars and actual and necessary expenses actually incurred in the performance of their duties.

4. The commission shall employ such personnel as are necessary to carry out the duties of the commission, consistent with the provisions of chapter nineteen A (19A) of the Code and subject to the policies of the commission.

SEC. 11. NEW SECTION. The commission shall:

1. Approve the forms developed by the state commissioner pursuant to section nine (9), subsection one (1), paragraph a of this Act.

2. Review reports and statements filed under the provisions of this Act and may, upon its own motion, initiate action and conduct a hearing as provided in section twelve (12), subsections one (1) and two (2) of this Act.

3. Prepare and publish a manual setting forth examples of approved uniform systems of accounts for use by persons required to

file statements and reports by this Act.

4. Assure that the statements and reports which have been filed in accordance with this Act are available for public inspection and copying during the regular office hours of the state and county commissioners of election.

5. Adopt rules pursuant to chapter seventeen A (17A) of the Code

16 to carry out the provisions of this Act.

6. Determine, in case of dispute, at what time a person has become a candidate.

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 SEC. 12. NEW SECTION.

1. Any opposing candidate, candidate's political committee or statutory political committee may file a complaint of an alleged violation with the commission and such complaint shall be verified and shall be supported by affidavit detailing the circumstances of the violation alleged. If the commission initiates action on its own motion, the commission shall file a complaint of an alleged violation supported by an affidavit detailing the violation alleged. The commission shall send a copy of the complaint and a notice of hearing, which shall be set not more than four days from the date the complaint is received by the commission, to the person, candidate, or political committee against which the complaint is filed and to each candidate, if any, for the public office affected. In such instances as shall be determined by the commission, the county attorney or the attorney general shall assist the commission in any investigation and report to the commission as directed.

2. The commission shall investigate the complaint and conduct the The commission shall have the power to subpoena and rehearing. view all records of a candidate or political committee required to be kept under this Act. Due process, including the right to be represented by counsel, shall be accorded the accused. The commission shall provide for the confidentiality of the records of a candidate or political committee during the investigation and hearing process and shall provide for confidential hearings if requested by either party to the complaint. After the hearing the commission shall determine whether or not there is a reasonable belief that a violation of the provisions of this Act did occur. The commission shall send a copy of its findings of fact and decision to the person, candidate or political committee against which the complaint was filed and to each candidate for the public office affected.

3. If the commission finds that the person, candidate, or political committee has engaged in any act or practice which constitutes a violation of this Act, the commission shall report such a suspected violation of law to the United States attorney, the attorney general, or the county attorney, as the case may be, with a recommendation of appropriate action to be taken.

4. Upon receipt of the report and recommendations of the commission, the county attorney or attorney general shall review the report and recommendation and within five days of receiving the report institute the recommended actions and any other action for relief, including a permanent or temporary injunction, restraining order or other appropriate remedy in the district court in and for the county in which the accused resides or shall advise the commission that in his judgment the case does not merit prosecution. In the event the county attorney or attorney general does not initiate the recommended action within five days of receipt or if he advises against prosecution of the report, the commission may take the report before any judge of the district court, who shall determine if sufficient cause exists to warrant action. If the judge of the district court finds that the report warrants prosecution, the county attorney or attorney general shall immediately commence the action or disqualify himself. In the event of disqualification, the commission may retain an attorney to repre-

53 sent it and commence the action. The county attorney, attorney gen-54 eral, or United States attorney, may also institute criminal action.

- SEC. 13. NEW SECTION. A person shall not make a contribution 1 2 or expenditure in the name of another person, and a person shall not 3 knowingly accept a contribution or expenditure made by one person 4 in the name of another.
  - SEC. 14. NEW SECTION. Action by any person or political committee on behalf of a candidate, if known and approved by the candidate, shall be deemed action by the candidate. It shall be presumed that a candidate approves such action if he had knowledge thereof and failed to file a statement of disavowal with the appropriate commissioner of elections and take corrective action within seventy-two hours

7 However, this section shall not be construed to require duplicate 8 9 reporting of anything reported under this Act, by a political committee, or of action by any person which does not constitute a contribu-10 11 tion.

NEW SECTION. Executive, legislative and congressional SEC. 15. The state commissioner shall determine the total number of votes cast for candidates for the office of president of the United States by the electors of the state in each state legislative district, in each congressional district, and statewide at the preceding presidential election.

The state commissioner shall in each case multiply the total number of votes cast for all presidential candidates by thirty cents. The resulting amount shall be the campaign expense limitation for candidates seeking offices in the executive and legislative branches of state government and candidates seeking congressional offices, respectively.

- NEW SECTION. Campaign expenses. Candidates subject to the campaign expense limitation provided in section fifteen (15) of this Act shall not expend an amount greater than their limitation for all of the following combined purposes in connection with each primary, special, or general election campaign:
  - 1. Television advertising
  - 2. Radio advertising

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- 3. Newspaper advertising
- 4. Billboard advertising

If any of the above means of campaigning are made available to or for the benefit of a candidate for free or at a reduced rate, or if the candidate owns the means of campaigning, he shall report this fact on his statement. In addition he shall report the fair market value of the means of campaigning used and shall apply this sum to his campaign expense limitations in the same manner as if actually expended.

Candidates subject to this section shall not be required to apply the fair market value of the following items to their campaign expense limitation:

- 1. Coverage on television or radio news broadcasts.
- 2. Newspaper editorials and articles relating to the candidates or 20 21 campaign issues. 22
  - 3. Television or radio debates, provided all the candidates for the

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23 office representing a political party, are participants in the debate or were invited to participate. 24

4. Television or radio discussion programs, provided that each can-25 26 didate for the office, representing a political party of the state, has 27 been offered equal time or is also a participant in the program.

- SEC. 17. NEW SECTION. Any person who willfully violates any 1 2 provisions of this Act shall upon conviction, be subject to a fine of not 3 more than one thousand dollars or imprisonment in the county jail 4 for not more than thirty days.
- This Act shall apply to candidates for 1 SEC. 18. NEW SECTION. 2 federal office only in the event such candidates are not subject to a 3 federal law requiring the disclosure of campaign financing. Any such 4 federal law shall supersede the provisions of this Act.
- NEW SECTION. Any person whose state income tax lia-2 bility for any taxable year is one dollar or more may designate one 3 dollar of such liability to be paid over to the "Iowa election campaign 4 fund" for the account of any specified political party, as defined by 5 section forty-three point two (43.2) of the Code when submitting his 6 state income tax return to the department of revenue. In the case of 7 a joint return of husband and wife having a state income tax liability 8 of two dollars or more, each spouse may designate that one dollar be 9 paid to any such account in the fund. The director of revenue shall revise the income tax form to allow the designation of political 10 contributions to a political party on the face of the tax return and 11 12 immediately above the signature lines.
- NEW SECTION. The "Iowa election campaign fund" is created within the office of the treasurer of state. The fund shall consist of funds paid by persons having an Iowa income tax liability as provided in section nineteen (19) of this Act. The director of revenue shall remit funds collected as provided in section nineteen (19) of this Act to the treasurer of state who shall deposit such funds 4 5 in the appropriate account within the Iowa election campaign fund. Such funds shall be subject to payment to the treasurer of the speci-8 fied political party by the state comptroller in the manner provided in 9 10 this Act.
  - SEC. 21. NEW SECTION. The state director of revenue, in coopera-2 tion with the state comptroller and campaign finance disclosure commission, shall administer the provisions of sections nineteen (19) 3 through twenty-seven (27) of this Act and they shall promulgate all 4 necessary rules and regulations in accordance with chapter seventeen 5 6 A (17A) of the Code.
  - SEC. 22. NEW SECTION. Any candidate for public office, except 1 2 president or vice president of the United States, may receive campaign 3 funds through the state statutory political committee under this Act from the Iowa election campaign fund. However, the chairman of the 4 state statutory political committee shall apply to the state comptroller 5 6 for these funds not later than sixty-five days before a general election. The state comptroller shall remit by check drawn upon the Iowa 7

election campaign fund all funds in the party's account to the chair-

9 man upon certification by the state commissioner that the party has 10 qualified to have candidate names placed on the official general election 11 ballot.

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SEC. 23. NEW SECTION. The chairman of the state statutory political committee shall distribute the funds received from the director as he is directed to do so by the party, except that all moneys delegated for the campaigning purposes for the offices of representative in congress, state representative, and state senator shall be distributed on a strictly equal basis to all the party's candidates for those offices. Funds distributed pursuant to this Act shall not be used for primary election expenses or for expenses related to the selection of a candidate at a political convention.

SEC. 24. NEW SECTION. The chairman of the state statutory political committee shall produce evidence to the state comptroller and campaign finance disclosure commission not later than thirty days after the election returns have been certified by the state commissioner, that all funds paid for the campaign expenses of that election have been utilized exclusively for such campaign expenses.

The campaign finance disclosure commission shall issue, prior to the payment of any money, guidelines which explain which expenses and evidence thereof qualify as acceptable campaign expenses.

Should the campaign finance disclosure commission and the state comptroller determine that any part of the funds have been used for noncampaign or improper expenses, they may order the political party or the candidate to return all or any part of the total funds paid to that political party for that election. When such funds are returned, they shall be deposited in the general fund of the state.

- SEC. 25. NEW SECTION. All funds on account for the campaign expenses of any designated political party which are not utilized by that political party by the thirty-first day after the state commissioner has certified the election returns of a general election, shall revert to the general fund of the state.
- SEC. 26. NEW SECTION. The director of revenue shall provide space for this campaign finance income tax check-off on the most frequently used Iowa income tax form. An explanation shall be included which clearly states that this check-off does not constitute an additional tax liability. The form shall provide for the taxpayer to designate that the check-off shall go to the political party of his choice.
- SEC. 27. There is appropriated from the Iowa election campaign fund within the office of the treasurer of state such funds as are legally payable from such fund in accordance with the provisions of this Act.
  - SEC. 28. Section sixty-six point one (66.1), Code 1973, is amended by adding the following new subsection:
- 3 NEW SUBSECTION. Upon conviction of violating the provisions of 4 this Act.
- SEC. 29. House File 745, enacted by the Sixty-fifth General Assembly, 1973 Session, section three (3), unnumbered paragraph one (1), amending section thirty-nine point three (39.3), Code 1973, is amended to read as follows:

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The definitions established by this section shall apply wherever the terms so defined appear in this chapter and in chapters forty-three (43), forty-four (44), forty-five (45) and forty-seven (47) through fifty-three (53), inclusive, and chapter fifty-six (56), of the Code unless the context in which any such term is used clearly requires otherwise.

SEC. 30. House File 745, enacted by the Sixty-fifth General Assembly, 1973 Session, section sixty-two (62), unnumbered paragraph three (3), amending section forty-three point one hundred eleven (43.111), Code 1973, is amended to read as follows:

The state central committee so selected may organize at pleasure for political work as is usual and customary with such committees, adopt bylaws, provide for the governing of party auxiliary bodies, and shall continue to act until succeeded by another central committee selected as required by this section. The auditor of state shall annually audit the receipts and disbursements of each political party's state party central committee shall be audited annually by a certified public accountant selected by the state party central committee and the audit report shall be filed with the state commissioner.

SEC. 31. Sections seven hundred thirty-eight point five (738.5), seven hundred thirty-eight point six (738.6), and seven hundred forty point fourteen (740.14), Code 1973, are repealed.

Approved July 20, 1973.

This Act was passed by the G. A. before July 1, 1975.

## CHAPTER 139

## MINES AND MINERALS

H. F. 779

AN ACT relating to the inspection and regulation of mines, to abolish the department of mines and minerals, and to transfer certain administrative powers and duties to other state agencies and making an appropriation.

## Be It Enacted by the General Assembly of the State of Iowa:

- 1 Section 1. Section sixty-eight B point two (68B.2), subsection 2 four (4), Code 1973, is amended to read as follows:
- 1001 (4), Code 13/3, is amended to read as follows:
  3 4. "Regulatory agency" means department of agriculture, industrial commissioner, bureau of labor, employment security commission,
- 5 department of banking, insurance department, department of health, 6 department of public safety, department of public instruction, board 7 of regents, department of social services, state department of revenue,
- 8 department of mines and minerals, commerce commission, liquor con-
- 9 trol commission, board of pharmacy examiners, state conservation
- 10 commission, aeronautics commission, state highway commission, civil
- 11 rights commission, soil eenservation committee department of soil
- 12 conservation, public defense, and natural resources council.
  - 1 SEC. 2. Section seventy-three point eight (73.8), Code 1973, is 2 amended to read as follows: